# CITY OF CELESTE, TEXAS ANNUAL FINANCIAL REPORT YEAR ENDED DECEMBER 31, 2018

# City of Celeste, Texas Annual Financial Report Year Ended December 31, 2018

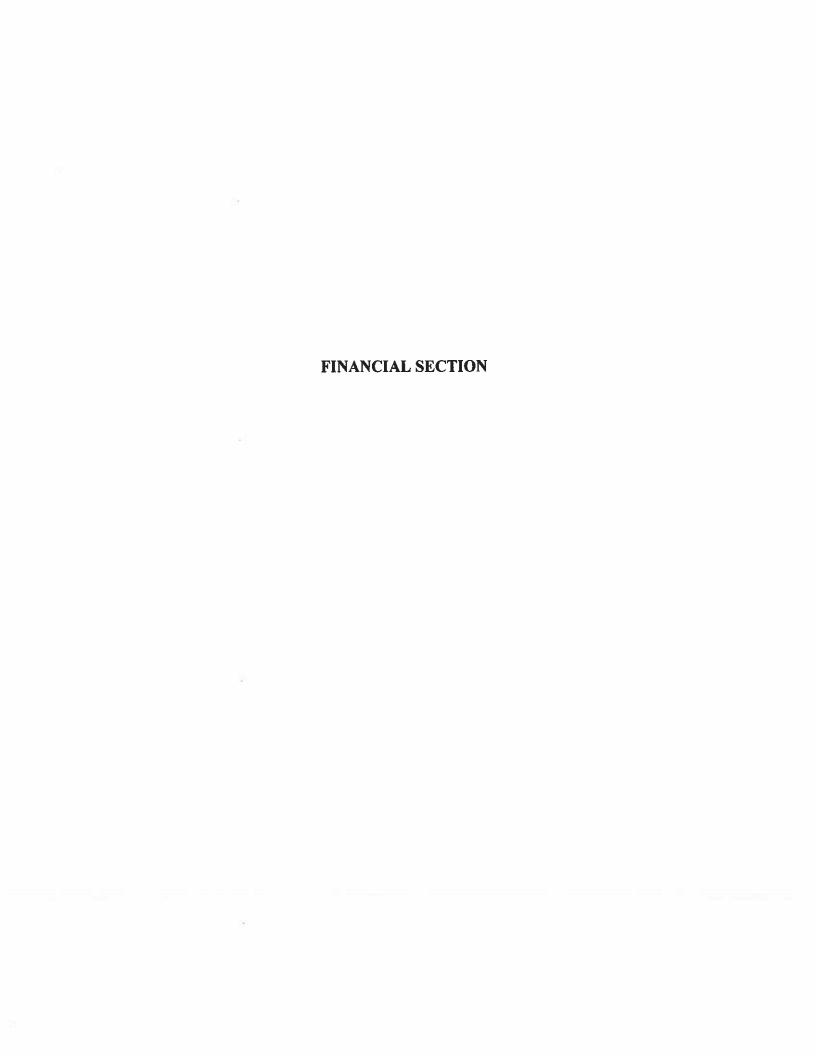
## TABLE OF CONTENTS

FINANCIAL SECTION	Page
Independent Auditor's Report	5
Required Supplementary Information	
Management's Discussion and Analysis	8
Basic Financial Statements	
Government-wide Financial Statements	
Statement of Net Position	15
Statement of Activities	16
Fund Financial Statements	
Balance Sheet – Governmental Funds	17
Statement of Revenues, Expenditures, and Changes	
In Fund Balances – Governmental Funds	18
Reconciliation of the Statement of Revenues, Expenditures	
And Changes in Fund Balances of Governmental Funds	
To the Statement of Activities	19
Statement of Fund Net Position – Proprietary Fund	20
Statement of Revenues, Expenses, and Changes in Fund	
Net Position – Proprietary Fund	21
Statement of Cash Flows – Proprietary Fund	22
Statement of Cash Flows - Fropriously Fand	
Notes to Financial Statements	24
Required Supplementary Information	
Budgetary Comparison Schedule – General Fund	46
Schedule of Changes in Net Pension Liability and Related Ratios	47
Schedule of Contributions	48
Schedule of Changes in Total OPEB Liability and Related Ratios	49

# City of Celeste, Texas Annual Financial Report Year Ended December 31, 2018

### **TABLE OF CONTENTS**

Supplementary Schedules (unaudited)	Page
Schedule of Real Estate Taxes Receivable	51
Historical Schedule of Assessed Property Valuation	52
Historical Schedule of Property Tax Rates	53



#### SCOTT, SINGLETON, FINCHER AND COMPANY, P.C.

CERTIFIED PUBLIC ACCOUNTANTS

4815-A KING STREET TELEPHONE 903-455-4765 FAX 903-455-5312 GREENVILLE, TEXAS 75401

Members of:
American Institute of
Certified Public Accountants

Texas Society of Certified Public Accountants

Tommy L. Nelson, CPA Hannah C. Nelson-Rix, CPA

#### **Independent Auditor's Report**

To the City Council City of Celeste, Texas

We have audited the accompanying financial statements of the governmental activities, the business-type activities, and each major fund of the City of Celeste, Texas, as of and for the year ended December 31, 2018, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, and each major fund of the City of Celeste, Texas, as of December 31, 2018, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### Other Matters

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, budgetary comparison schedule, schedule of changes in net pension liability and related ratios, schedule of contributions, and schedule of changes in total OPEB liability and related ratios, on pages 8 through 13 and pages 46 through 49, respectively, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City of Celeste, Texas' basic financial statements. The supplementary schedules listed in the table of contents are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The supplementary schedules have not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on them.

Respectfully submitted,

Scott, Singleton, Fincher and Company, PC

Scott, Singleton, Fincher and Company, PC

Certified Public Accountants

November 5, 2019

# REQUIRED SUPPLEMENTARY INFORMATION

#### Management's Discussion and Analysis

As management for the City of Celeste, we offer readers of the City's financial statements this overview and analysis of the financial activities of the City for the fiscal year ended December 31, 2018. This discussion should be read in conjunction with the financial statements and related notes. Comparative data is also presented for the government-wide financial statements.

#### FINANCIAL HIGHLIGHTS:

- Government-wide net position reported in the Statement of Activities is \$2,663,000. Of this amount \$1,993,262 is invested in capital assets, leaving \$669,738 of unrestricted net position.
- Government-wide net position decreased by \$29,547 during 2018
- Each of the City's fund financial statements reported changes in equity as follows:

General Fund - \$29,393 increase Water & Sewer Fund - \$29,130 decrease

#### **USING THIS ANNUAL REPORT:**

This annual report consists of a series of financial statements. The government-wide financial statements include the Statement of Net Position and the Statement of Activities. These provide information about the activities of the City as a whole and present a long-term view of the City's financial condition. They reflect the flow of total economic resources in a manner similar to the financial reports of a business enterprise.

Fund financial statements report the City's operations in more detail than the government-wide statements by providing information about the City's most significant funds. Governmental fund statements tell how services were financed in the short-term, as well as what resources remain for future spending. They reflect the flow of current financial resources, and supply the basis for funding requests and the appropriations from the State. Proprietary fund statements offer short and long-term financial information about the activities the government operates like businesses, such as the water and sewer system. The statements are followed by a section of required supplementary information that further explains and supports the information in the financial statements.

The notes to the financial statements provide narrative explanations or additional data needed for full disclosures for the government-wide statements and the fund financial statements.

#### REPORTING THE CITY AS A WHOLE-GOVERNMENT-WIDE FINANCIAL STATEMENTS:

#### The Statement of Net Position and the Statement of Activities

Government-wide financial statements provide an analysis of the City's overall financial condition and operations. The primary objective of these statements is to show whether the City's financial condition has improved or deteriorated as a result of the year's activities.

The Statement of Net Position includes all the City's assets and liabilities while the Statement of Activities includes all the revenue and expenses generated by the City's operations during the year. Government-wide statements utilize the accrual basis of accounting, which is the same method used by most private sector companies.

All of the current year's revenue and expenses are taken into account regardless of when cash is received or paid. The City's revenue is divided into the following categories: 1) charges for services, 2) operating grants and contributions, 3) capital grants and contributions and 4) general revenues not associated with any specific program function. All of the City's assets are reported whether they serve the current year or future years. Liabilities are also reported regardless of whether they must be paid in the current or future years.

These two statements report the City's net position and the changes in them. The City's net position (the difference between assets and liabilities) provides one measure of the City's financial health or financial position. Over time, increases or decreases in the City's net position is one indicator of whether its financial health is improving or deteriorating. To fully assess the overall health of the City, you should consider non-financial factors as well, such as changes in the City's request for services from citizens and the condition of the City's facilities.

In the Statement of Net Position and the Statement of Activities, the City has two kinds of activities:

Governmental Activities – Most of the City's services are reported here, including, administration, judicial, public safety, fire protection, sanitation, public works, and parks and recreation services. Property taxes, sales taxes, and franchise taxes finance most of these activities.

Business-type Activities - The City charges fees to customers to help it cover the cost of certain services it provides. The City's water and sewer system operations are reported here.

#### REPORTING THE CITY'S MOST SIGNIFICANT FUNDS:

#### **Fund Financial Statements**

The fund financial statements provide detailed information about the most significant funds. The City's administration establishes funds to help it control and manage money for particular purposes. The City's two kinds of funds – governmental and proprietary use different accounting approaches.

Governmental Funds – The City reports most of its basic services in governmental funds. Governmental funds use the modified accrual basis of accounting (a method that measures the receipt and disbursement of cash and other financial assets that can be readily converted to cash) and they report balances that are available for future spending. Governmental fund statements provide a detailed short-term view of the City's general operations and the basic services it provides. We describe the accounting differences between governmental activities (reported in the Statement of Net Position and the Statement of Activities) and governmental funds in reconciliation schedules found following each of the governmental fund financial statements.

Proprietary Funds – The Proprietary/Enterprise fund is used to account for operations that are financed in a manner similar to private business enterprises where the costs (expenses, including depreciation) of providing water and sewer services to the general public on a continuing basis are financed through user charges.

#### **GOVERNMENT-WIDE FINANCIAL ANALYSIS:**

Net position serves as one useful indicator of a government's financial position. In the case of the City, the combined net position exceeded liabilities by \$2,663,000 at the close of FY 2018.

# City of Celeste, Texas Comparative Statements of Net Position

	Government	al Activities	Business-ty	pe Activities	To	tal
	2018	2017	2018	2017	2018	2017
Assets: Current and other assets Capital assets, net	\$ 716,833 474,126	\$ 688,307 509,294	\$ 80,626 1,519,136	\$ 30,881 1,589,045	\$ 797,459 1,993,262	\$ 719,188 2,098,339
Total assets	1,190,959	1,197,601	1,599,762	1,619,926	2,790,721	2,817,527
Deferred outflows of resources: Deferred outflows of resources	5,484_	6,684	2,240	2,730	7,724	9,414
Total deferred outflows of resources	5,484	6,684	2,240	2,730	7,724	9,414
Liabilities: Other liabilities Long-term debt	\$ 64,241	\$ 65,701	\$ 68,930	\$ 54,768 3,251	\$ 133,171 	\$ 120,469 3,251
Total liabilities	64,241	65,701	68,930	58,019	133,171	123,720
Deferred inflows of resources: Deferred inflows of resources	1,614	1,134	660	464	2,274	1,598
Total deferred inflows of resources	1,614	1,134	660	464	2,274	1,598
Net Position: Net investment in capital assets Unrestricted	474,126 656,462	509,294 628,156	1,519,136 13,276	1,585,794 (21,621)	1,993,262 669,738	2,095,088 606,535
Total net position	\$ 1,130,588	\$ 1,137,450	\$ 1,532,412	\$ 1,564,173	\$ 2,663,000	\$ 2,701,623

City of Celeste, Texas

Comparative Statements of Activities

	Government	al Activities	Business-tyj	oe Activities	Tot	al
	2018	2017	2018	2017	2018	2017
Program revenues: Charges for services Capital grants/contributions	\$ 117,616	\$ 95,745 50,028	\$ 274,081	\$ 268,433	\$ 391,697	\$ 364,178 50,028
General revenues:						
Ad valorem taxes	165,427	169,355			165,427	169,355
Sales taxes	69,543	75, <b>777</b>			69,543	75,777
Franchise taxes and fees	44,388	40,768			44,388	40,768
Other	22,599	23,579	1,486	62	24,085	23,641
Total revenues	419,573	455,252	275,567	268,495	695,140	723,747
Expenses:						
Administration	108,434	101,920			108,434	101,920
Judicial	11,128	11,556			11,128	11,556
Public Safety	66,310	79,479			66,310	79,479
Sanitation	68,729	66,252			68,729	66,252
Public Works	144,955	99,909			144,955	99,909
Parks and Recreation	20,434	17,757			20,434	17,757
Water and Sewer services			304,697	298,599	304,697	298,599
Total Expenses	419,990	376,873	304,697	298,599	724,687	675,472
Excess (deficiency) before transfers	(417)	78,379	(29,130)	(30,104)	(29,547)	48,275
Capital contribution	-	(1,988)	-	1,988	-	-
Transfers		(5,000)		5,000		-
Change in Net Position	(417)	71,391	(29,130)	(23,116)	(29,547)	48,275
Net position, beginning of year	1,137,450	1,066,059	1,564,174	1,587,290	2,701,624	2,653,349
Prior period adjustment	(6,445)		(2,632)		(9,077)	
Net position, end of year	\$ 1,130,588	\$ 1,137,450	\$ 1,532,412	\$ 1,564,174	\$ 2,663,000	\$ 2,701,624

#### FINANCIAL ANALYSIS OF THE GOVERNMENT-WIDE STATEMENTS:

The combined net position of the City's activities decreased from \$2,701,624 to \$2,663,000 or \$29,547 during 2018. Unrestricted net position or the part of net position that can be used to finance day-to-day operations without constraints established by debt covenants, enabling legislation, or other legal requirements was \$669,738.

#### FINANCIAL ANALYSIS OF THE CITY'S FUNDS:

As the City completed the year, its governmental fund \$664,492 and proprietary fund \$1,532,412 reported combined fund balance and net position of \$2,196,904, a \$29,547 decrease from last year.

#### GENERAL FUND BUDGETARY HIGHLIGHTS:

There were no changes reported between the original budget and the final budget. Details of the budget are presented in the budgetary comparison schedule presented as required supplementary information.

#### CAPITAL ASSETS AND DEBT ADMINISTRATION:

Capital Assets – the City's investment in capital assets reported in governmental activities and business-type activities was \$474,126 and \$1,519,136, respectively. This investment in capital assets includes land, construction in progress, buildings and improvements, equipment and vehicles. The change in the City's net investment in capital assets for the current fiscal year was a decrease of \$35,138 and a decrease of \$69,909 in each of the respective activities. Additional information on the City's capital assets can be found in note 5 of the basic financial statements.

Below is a summary of long-term debt outstanding at year-end. Additional information on the City's long-term debt can be found in note 6 of the financial statements.

#### Long-term Liabilities

	Gove	rnment	al Activ	ities_	Bus	iness-typ	e Act	ivities		To	tal	
	20	18	20	17	20	018	2	2017	20	18		2017
Capital lease obligation	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-
Note payable						-		3,251				3,251
	\$		\$		\$		\$	3,251	\$		\$	3,251

#### **BUDGETARY HIGHLIGHTS & ECONOMIC FACTORS:**

Net property taxable valuation for the City increased from \$21,056,909 in 2017 to \$24,726,787 in 2018. The following is a review of the history of Celeste's assessed value over the past several years:

2009	16,988,456
2010	17,255,651
2011	17,361,630
2012	17,463,495
2013	17,336,871
2014	18,322,300
2015	18,867,895
2016	20,406,918
2017	21,056,909
2018	24,726,787

Sales tax collections decreased in 2018, and the City is actively trying to encourage businesses to come to Celeste, which would increase its sales tax revenue.

Water sales are consistent and provide revenue to maintain and improve the water system as needed along with grants the City receives.

#### **CONTACTING THE CITY'S FINANCIAL MANAGEMENT:**

This financial report is designed to provide our citizens, taxpayers, customers, and investors and creditors with a general overview of the City's finances and to show the City's accountability for the money it receives. If you have questions about this report or need additional information, contact the City Secretary at P.O. Box 399 Celeste, Texas 75423 or (903) 568-4512.

## BASIC FINANCIAL STATEMENTS

#### CITY OF CELESTE, TEXAS STATEMENT OF NET POSITION December 31, 2018

	P	rimary Governmen	nt
	Governmental	Business-type	
	Activities	Activities	Total
ASSETS			
Cash and cash equivalents	\$ 525,097	\$ 89,268	\$ 614,365
Property taxes receivable, net of allowance of \$11,010	99,086		99,086
Sanitation fees receivable	9,683		9,683
Judicial fees receivable, net of allowance of \$60,911	16,911		16,911
Franchise taxes and fees receivable	7,747		7,747
Sales taxes receivable	11,697		11,697
Accounts receivable, net		24,627	24,627
Prepaid expenses	4,092	481	4,573
Internal balances	33,750	(33,750)	•
Due from other governments	8,770		8,770
Capital assets:			
Land	7,600		7,600
Capital assets, net of accumulated depreciation	466,526	1,519,136	1,985,662
Total Assets	1,190,959	1,599,762	2,790,721
Defermed Outflows of Becomes			
Deferred Outflows of Resources	4.710	1.007	6.645
Deferred outflows - related to pensions	4,718	1,927	6,645
Deferred outflows - related to OPEB	766	313	1,079
<b>Total Deferred Outflows of Resources</b>	5,484	2,240	7,724
LIABILITIES			
Accounts payable	6,930	17,167	24,097
Accrued salaries and benefits	3,945	1,249	5,194
Due to other governments	5,205		5,205
Customer deposits payable		30,844	30,844
Long-term liabilities:			
Net pension liability	39,881	16,289	56,170
Total OPEB liability	8,280	3,381	11,661
Total Liabilities	64,241	68,930	133,171
Deferred Inflows of Resources			
Deferred inflows - related to pensions	1,614	660	2,274
Total Deferred Inflows of Resources	1,614	660	2,274
NET POSITION			
Net investment in capital assets	474,126	1,519,136	1,993,262
Unrestricted	656,462	13,276	669,738
Total Net Position	\$ 1,130,588	\$ 1,532,412	\$ 2,663,000

# STATEMENT OF ACTIVITIES Year Ended December 31, 2018 CITY OF CELESTE, TEXAS

Net (Expense) Revenue

			Program Revenues	SS	) pur	and Changes in Net Position	ition	
		Charges	Operating	Capital		)		
		For	Grants and	Grants and	Governmental	<b>Business-type</b>		
Functions/Programs	Expenses	Services	Contributions	Contributions	Activities	Activities	Ţ	Totals
Governmental activities:								
Administration	\$ 108,434				\$ (108,434)		<b>⊗</b>	(108,434)
Judicial	11,128	34,594			23,466			23,466
Public safety	66,310				(66,310)			(66,310)
Sanitation	68,729	83,022			14,293			14,293
Public Works	144,955				(144,955)		Ŭ	(144,955)
Parks and Recreation	20,434				(20,434)			(20,434)
Total governmental activities	419,990	117,616	•		(302,374)			(302,374)
Business-type activities:								
Water and sewer services	304,697	274,081				(30,616)		(30,616)
Total business-type activities	304,697	274,081	1		1	(30,616)		(30,616)
Total all activities	\$ 724,687	\$ 391,697	69	•	\$ (302,374)	\$ (30,616)	8	(332,990)
	General revenues:	es:						
	Ad valorem taxes	ies.			165,427			165,427
	Sales taxes				69,543			69,543
	Franchise taxes and fees	and fees			44,388			44,388
	Rents				900'9			6,000
	Miscellaneous	Miscellaneous income and contributions	ributions		16,599	009		17,199
	Unrestricted in	Unrestricted investment earnings	SS		•	988		886
		Total general revenues	revenues		301,957	1,486		303,443
		Change in net position	position		(417)	(29,130)		(29,547)
		Net position, l	Net position, beginning of year		1,137,450	1,564,174	ณ์	2,701,624
		Prior period adjustment	djustment		(6,445)	(2,632)		(9,077)
		Net position, end of year	and of year		\$ 1,130,588	\$ 1,532,412	\$ 2,	2,663,000

#### CITY OF CELESTE, TEXAS **BALANCE SHEET** GOVERNMENTAL FUNDS December 31, 2018

	General Fund	Gov	Total vernmental Funds
<u>ASSETS</u>			
Cash and cash equivalents	525,097	\$	525,097
Property taxes receivable, net of allowance of \$11,010	99,086		99,086
Sanitation fees receivable	9,683		9,683
Judicial fees receivable, net of allowance of \$60,911	16,911		16,911
Franchise taxes and fees receivable	7,747		7,747
Sales taxes receivable	11,697		11,697
Prepaid expenses	4,092		4,092
Advance to other funds	33,750		33,750
Due from other governments	8,770		8,770
Total Assets	\$ 716,833	\$	716,833
LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND FUND BALANCES			
LIABILITIES Apparents may also	6.020		( 020
Accounts payable Accrued salaries and benefits	6,930		6,930
Due to other governments	3,945		3,945
Total Liabilities	5,205		5,205
I giai Pianimics	16,080		16,080
DEFERRED INFLOWS OF RESOURCES			
Unavailable revenue - property tax	30,180		30,180
Unavailable revenue - criminal fees	6,081		6,081
Total Deferred Inflows of Resources	36,261		36,261
FUND BALANCES  Nonspendable: Prepaid items Long-term advance to other funds Unassigned Total Fund Balances	4,092 33,750 626,650 664,492		4,092 33,750 626,650 664,492
Total Liabilities, Deferred Inflows of Resources,			
And Fund Balances	\$ 716,833	_\$	716,833
Governmental fund balances as presented above:			664,492
Amounts presented for governmental activities in the statement of net position are different because:			
Capital assets reported in the statement of net position are not financial resource are not reported in the fund balance sheet.	es and		474,126
Other long-term assets (receivables) are not available to pay current-period exp and, therefore, are deferred in the funds. These included deferred property taxe amount of \$30,180 and deferred judicial fines of \$6,081.			36,261
Long term liabilities for the net pension liability (\$39,881) and deferred outflows \$4,718 and deferred inflows (\$1,614) related to pensions are not recorded in the funds.			(36,777)
Long term liabilities for the total OPEB liability (\$8,280) and			
deferred outflows related to OPEB \$766 are not recorded in the funds.			(7,514)
Net Position of Governmental Activities			1,130,588

## **CITY OF CELESTE, TEXAS**

# Statement of Revenues, Expenditures, and Changes in Fund Balances Governmental Funds

# Year Ended December 31, 2018

	General Fund	Totals Governmental Funds
REVENUES:		
Ad valorem taxes and related penalties and interest	161,313	\$ 161,313
Franchise taxes and fees	44,388	44,388
Sales taxes	69,543	69,543
Sanitation services	83,022	83,022
Judicial fees and fines	32,050	32,050
Rents	6,000	6,000
Miscellaneous	16,599	16,599
Total Revenues	412,915	412,915
EXPENDITURES:		
Current:		
Administration	102,100	102,100
Judicial	11,128	11,128
Public safety	52,416	52,416
Sanitation	68,729	68,729
Public works	120,004	120,004
Parks and recreation	5,933	5,933
Capital outlay	27,837	27,837
Total Expenditures	388,147	388,147
Excess (Deficiency) of Revenues Over (Under) Expenditures	24,768	24,768
OTHER FINANCING SOURCES (USES):		
Operating transfers in (out)	-	-
Proceeds from sale of capital assets	4,625	4,625_
Net Other Financing Sources (Uses)	4,625	4,625
Net change in fund balance	29,393	29,393
Fund balance, beginning of year	635,099	635,099
Fund balance, end of year	\$ 664,492	\$ 664,492

## CITY OF CELESTE, TEXAS

# Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund Balances of Governmental Funds to the Statement of Activities Year Ended December 31, 2018

Net change in fund balances - total governmental funds	\$ 29,393
Amounts reported for governmental activities in the statement of net position are different because:	
Governmental funds report capital outlays as expenditures, while in the	
statement of activities, the cost of those assets is allocated over their	
estimated useful lives and reported as depreciation expense. This is	
the amount by which capital outlay of \$27,837 was less than	
depreciation expense of (\$57,843) in the current period.	(30,006)
In the statement of activities, the gain or loss on the disposal of assets is	
reported, whereas in the governmental funds, the proceeds from the sale	
increase financial resources. The change in net position differs from the	
change in fund balance by the net book value of the assets disposed.	(5,162)
Changes in long term amounts for net pension liabilities \$2,215;	
the related deferred inflows of resources (\$480), and the related	
deferred outflows of resources (\$1,966) are not recorded in the funds.	(231)
Changes in long term amounts for net OPEB liabilities (\$1,690);	
the related deferred inflows of resources (\$-0-), and the related	
deferred outflows of resources \$621 are not recorded in the funds.	(1,069)
Revenues in the statement of activities that do not provide current	
resources are not reported as revenues in the funds. This includes	
the change in unavailable deferred ad valorem taxes of \$4,114	
and deferred judicial fines of \$2,544.	6,658

\$ (417)

Change in net position - governmental activities

# CITY OF CELESTE, TEXAS STATEMENT OF FUND NET POSITION PROPRIETARY FUND December 31, 2018

	Enterprise Fund
	Water & Sewer
	<u>Activities</u>
ASSETS	
Current Assets:	20.040
Cash and cash equivalents	89,268
Accounts receivable, net	24,627
Prepaid expenses	481
Total current assets	114,376
Noncurrent Assets:	
Capital assets, net of accumulated depreciation	1,519,136
Total noncurrent assets	1,519,136
Deferred Outflows of Resources:	
Deferred outflows - related to pensions	1,927
Deferred outflows - related to OPEB	313
Total Deferred Outflows of Resources	2,240
Total assets and deferred outflows of resources	\$ 1,635,752
LIABILITIES	
Current Liabilities:	
Accounts payable	17,167
Accrued salaries and benefits	1,249
Total current liabilities	18,416
Noncurrent Liabilities:	
Customer deposits payable	30,844
Advance from other funds	33,750
Net pension liability	16,289
Total OPEB liability	3,381
Total noncurrent liabilities	84,264
Deferred Inflows of Resources:	
Deferred inflows - related to pensions	660
Total Deferred Inflows of Resources	660
Total liabilities and deferred inflows of resources	103,340
NET POSITION	
Net investment in capital assets	1,519,136
Unrestricted	13,276
Total Net Position	\$ 1,532,412

### CITY OF CELESTE, TEXAS

### Statement of Revenues, Expenses, and Changes in Fund Net Position Proprietary Fund

#### Year Ended December 31, 2018

Water & Sewer & Activities           OPERATING REVENUES:           Water sales         165,125           Sewer sales         95,190           Service fees         12,095           Other revenues         1,671           Total Operating Revenues         274,081           OPERATING EXPENSES:           Salaries and related benefits         56,403           Contract labor         16,766           Materials and supplies         21,313           Repairs and maintenance         3,473           Vehicle         5,314           Utilities         20,388           Office         2,698           Legal and audit         6,150           Legal and audit         6,150           Legal and audit         6,100           Permits and licenses         10,177           Rent         6,000           Permits and licenses         3,855           Depreciation         86,659           Total Operating Expenses         304,649           Operating Income (Loss)         \$ 30,568           NONOPERATING REVENUES (EXPENSES):         Interest income         86           Gain (loss) on disposal of capital assets         60      <		Enterprise Fund
OPERATING REVENUES:           Water sales         165,125           Sewer sales         95,190           Service fees         12,095           Other revenues         1,671           Total Operating Revenues         274,081           OPERATING EXPENSES:           Salaries and related benefits         56,403           Contract labor         16,766           Materials and supplies         21,312           Repairs and maintenance         51,383           Insurance         3,473           Vehicle         3,314           Utilities         20,388           Office         2,698           Legal and audit         6,150           Lab fees         10,177           Rent         6,007           Other miscellaneous         3,855           Depreciation         86,659           Total Operating Expenses         304,649           Operating Income (Loss)         \$ 30,568           NONOPERATING REVENUES (EXPENSES):         886           Interest income         886           Gain (loss) on disposal of capital assets         600           Interest and fiscal charges         (48)           Total Nonoperating Reven		<del></del>
Water sales         165,125           Sewer sales         95,190           Service fees         12,095           Other revenues         1,671           Total Operating Revenues         274,081           OPERATING EXPENSES:           Salaries and related benefits         56,403           Contract labor         16,766           Materials and supplies         21,312           Repairs and maintenance         3,473           Vehicle         5,314           Utilities         20,388           Office         2,698           Legal and audit         6,150           Lab fees         10,177           Rent         6,000           Permits and licenses         14,071           Other miscellaneous         3,855           Depreciation         86,659           Total Operating Expenses         304,649           Operating Income (Loss)         \$ 30,568           NONOPERATING REVENUES (EXPENSES):         Interest income           Gain (loss) on disposal of capital assets         600           Interest and fiscal charges         (48)           Total Nonoperating Revenues (Expenses)         1,438           Change in net position         (29,		Activities
Sewer sales         95,190           Service fees         12,095           Other revenues         1,671           Total Operating Revenues         274,081           OPERATING EXPENSES:           Salaries and related benefits         56,403           Contract labor         16,766           Materials and supplies         21,312           Repairs and maintenance         51,383           Insurance         3,473           Vehicle         5,314           Utilities         20,388           Office         2,698           Legal and audit         6,150           Lab fees         10,177           Rent         6,000           Permits and licenses         14,071           Other miscellaneous         3,855           Depreciation         86,659           Total Operating Expenses         304,649           Operating Income (Loss)         \$ (30,568)           NONOPERATING REVENUES (EXPENSES):         Interest income         886           Gain (loss) on disposal of capital assets         600           Interest and fiscal charges         (48)           Total Nonoperating Revenues (Expenses)         1,438           Change in net position </th <td>OPERATING REVENUES:</td> <td><del></del></td>	OPERATING REVENUES:	<del></del>
Service fees         12,095           Other revenues         1,671           Total Operating Revenues         274,081           OPERATING EXPENSES:           Salaries and related benefits         56,403           Contract labor         16,766           Materials and supplies         21,312           Repairs and maintenance         51,383           Insurance         3,473           Vehicle         5,314           Utilities         20,388           Office         2,698           Legal and audit         6,150           Lab fees         10,177           Rent         6,000           Permits and licenses         14,071           Other miscellaneous         3,855           Depreciation         86,659           Total Operating Expenses         304,649           Operating Income (Loss)         \$ (30,568)           NONOPERATING REVENUES (EXPENSES):         Interest income           Gain (loss) on disposal of capital assets         600           Interest and fiscal charges         (48)           Total Nonoperating Revenues (Expenses)         1,438           Change in net position         (29,130)           Net position, January 1	Water sales	165,125
Other revenues         1,671           Total Operating Revenues         274,081           OPERATING EXPENSES:           Salaries and related benefits         56,403           Contract labor         16,766           Materials and supplies         21,312           Repairs and maintenance         51,383           Insuirance         3,473           Vehicle         5,314           Utilities         20,388           Office         2,698           Legal and audit         6,150           Lab fees         10,177           Rent         6,000           Permits and licenses         14,071           Other miscellaneous         3,855           Depreciation         86,659           Total Operating Expenses         304,649           Operating Income (Loss)         \$ (30,568)           NONOPERATING REVENUES (EXPENSES):         886           Gain (loss) on disposal of capital assets         600           Interest and fiscal charges         (48)           Total Nonoperating Revenues (Expenses)         1,438           Change in net position         (29,130)           Net position, January 1         1,564,174           Prior period adjustment	Sewer sales	95,190
Total Operating Revenues         274,081           OPERATING EXPENSES:         56,403           Contract labor         16,766           Materials and supplies         21,312           Repairs and maintenance         51,383           Insurance         3,473           Vehicle         5,314           Utilities         20,388           Office         2,698           Legal and audit         6,150           Lab fees         10,177           Rent         6,000           Permits and licenses         14,071           Other miscellaneous         3,855           Depreciation         86,659           Total Operating Expenses         304,649           Operating Income (Loss)         \$ 303,568           NONOPERATING REVENUES (EXPENSES):         86           Interest income         886           Gain (loss) on disposal of capital assets         600           Interest and fiscal charges         (48)           Total Nonoperating Revenues (Expenses)         1,438           Change in net position         (29,130)           Net position, January 1         1,564,174           Prior period adjustment         (2,632)	Service fees	12,095
OPERATING EXPENSES:         56,403           Contract labor         16,766           Materials and supplies         21,312           Repairs and maintenance         51,383           Insurance         3,473           Vehicle         5,314           Utilities         20,388           Office         2,698           Legal and audit         6,150           Lab fees         10,177           Rent         6,000           Permits and licenses         14,071           Other miscellaneous         3,855           Depreciation         86,659           Total Operating Expenses         304,649           Operating Income (Loss)         \$ (30,568)           NONOPERATING REVENUES (EXPENSES):         Interest income           Gain (loss) on disposal of capital assets         600           Interest and fiscal charges         (48)           Total Nonoperating Revenues (Expenses)         1,438           Change in net position         (29,130)           Net position, January 1         1,564,174           Prior period adjustment         (2,632)	Other revenues	1,671
Salaries and related benefits         56,403           Contract labor         16,766           Materials and supplies         21,312           Repairs and maintenance         51,383           Insurance         3,473           Vehicle         5,314           Utilities         20,388           Office         2,698           Legal and audit         6,150           Lab fees         10,177           Rent         6,000           Permits and licenses         14,071           Other miscellaneous         3,855           Depreciation         86,659           Total Operating Expenses         304,649           Operating Income (Loss)         \$ 304,568           NONOPERATING REVENUES (EXPENSES):         Interest income         886           Gain (loss) on disposal of capital assets         600           Interest and fiscal charges         (48)           Total Nonoperating Revenues (Expenses)         1,438           Change in net position         (29,130)           Net position, January 1         1,564,174           Prior period adjustment         (2,632)	Total Operating Revenues	274,081
Contract labor         16,766           Materials and supplies         21,312           Repairs and maintenance         51,383           Insurance         3,473           Vehicle         5,314           Utilities         20,388           Office         2,698           Legal and audit         6,150           Lab fees         10,177           Rent         6,000           Permits and licenses         14,071           Other miscellaneous         3,855           Depreciation         86,659           Total Operating Expenses         304,649           Operating Income (Loss)         \$ (30,568)           NONOPERATING REVENUES (EXPENSES):         Interest income           Gain (loss) on disposal of capital assets         600           Interest and fiscal charges         (48)           Total Nonoperating Revenues (Expenses)         1,438           Change in net position         (29,130)           Net position, January 1         1,564,174           Prior period adjustment         (2,632)	OPERATING EXPENSES:	
Materials and supplies       21,312         Repairs and maintenance       51,383         Insurance       3,473         Vehicle       5,314         Utilities       20,388         Office       2,698         Legal and audit       6,150         Lab fees       10,177         Rent       6,000         Permits and licenses       14,071         Other miscellaneous       3,855         Depreciation       86,659         Total Operating Expenses       304,649         Operating Income (Loss)       \$ (30,568)         NONOPERATING REVENUES (EXPENSES):       886         Gain (loss) on disposal of capital assets       600         Interest and fiscal charges       (48)         Total Nonoperating Revenues (Expenses)       1,438         Change in net position       (29,130)         Net position, January 1       1,564,174         Prior period adjustment       (2,632)	Salaries and related benefits	56,403
Repairs and maintenance       51,383         Insurance       3,473         Vehicle       5,314         Utilities       20,388         Office       2,698         Legal and audit       6,150         Lab fees       10,177         Rent       6,000         Permits and licenses       14,071         Other miscellaneous       3,855         Depreciation       86,659         Total Operating Expenses       304,649         Operating Income (Loss)       \$ (30,568)         NONOPERATING REVENUES (EXPENSES):       Interest income       886         Gain (loss) on disposal of capital assets       600         Interest and fiscal charges       (48)         Total Nonoperating Revenues (Expenses)       1,438         Change in net position       (29,130)         Net position, January 1       1,564,174         Prior period adjustment       (2,632)	Contract labor	16,766
Insurance       3,473         Vehicle       5,314         Utilities       20,388         Office       2,698         Legal and audit       6,150         Lab fees       10,177         Rent       6,000         Permits and licenses       14,071         Other miscellaneous       3,855         Depreciation       86,659         Total Operating Expenses       304,649         Operating Income (Loss)       \$ (30,568)         NONOPERATING REVENUES (EXPENSES):       Interest income         Gain (loss) on disposal of capital assets       600         Interest and fiscal charges       (48)         Total Nonoperating Revenues (Expenses)       1,438         Change in net position       (29,130)         Net position, January 1       1,564,174         Prior period adjustment       (2,632)	Materials and supplies	21,312
Vehicle         5,314           Utilities         20,388           Office         2,698           Legal and audit         6,150           Lab fees         10,177           Rent         6,000           Permits and licenses         14,071           Other miscellaneous         3,855           Depreciation         86,659           Total Operating Expenses         304,649           Operating Income (Loss)         \$ (30,568)           NONOPERATING REVENUES (EXPENSES):         Interest income           Gain (loss) on disposal of capital assets         600           Interest and fiscal charges         (48)           Total Nonoperating Revenues (Expenses)         1,438           Change in net position         (29,130)           Net position, January 1         1,564,174           Prior period adjustment         (2,632)	Repairs and maintenance	51,383
Utilities       20,388         Office       2,698         Legal and audit       6,150         Lab fees       10,177         Rent       6,000         Permits and licenses       14,071         Other miscellaneous       3,855         Depreciation       86,659         Total Operating Expenses       304,649         Operating Income (Loss)       \$ (30,568)         NONOPERATING REVENUES (EXPENSES):       Interest income         Gain (loss) on disposal of capital assets       600         Interest and fiscal charges       (48)         Total Nonoperating Revenues (Expenses)       1,438         Change in net position       (29,130)         Net position, January 1       1,564,174         Prior period adjustment       (2,632)	Insurance	3,473
Office       2,698         Legal and audit       6,150         Lab fees       10,177         Rent       6,000         Permits and licenses       14,071         Other miscellaneous       3,855         Depreciation       86,659         Total Operating Expenses       304,649         Operating Income (Loss)       \$ (30,568)         NONOPERATING REVENUES (EXPENSES):       Interest income         Gain (loss) on disposal of capital assets       600         Interest and fiscal charges       (48)         Total Nonoperating Revenues (Expenses)       1,438         Change in net position       (29,130)         Net position, January 1       1,564,174         Prior period adjustment       (2,632)	Vehicle	5,314
Legal and audit       6,150         Lab fees       10,177         Rent       6,000         Permits and licenses       14,071         Other miscellaneous       3,855         Depreciation       86,659         Total Operating Expenses       304,649         Operating Income (Loss)       \$ (30,568)         NONOPERATING REVENUES (EXPENSES):       Interest income       886         Gain (loss) on disposal of capital assets       600         Interest and fiscal charges       (48)         Total Nonoperating Revenues (Expenses)       1,438         Change in net position       (29,130)         Net position, January 1       1,564,174         Prior period adjustment       (2,632)	Utilities	20,388
Lab fees       10,177         Rent       6,000         Permits and licenses       14,071         Other miscellaneous       3,855         Depreciation       86,659         Total Operating Expenses       304,649         Operating Income (Loss)       \$ (30,568)         NONOPERATING REVENUES (EXPENSES):       \$ (30,568)         Interest income       886         Gain (loss) on disposal of capital assets       600         Interest and fiscal charges       (48)         Total Nonoperating Revenues (Expenses)       1,438         Change in net position       (29,130)         Net position, January 1       1,564,174         Prior period adjustment       (2,632)	Office	2,698
Rent         6,000           Permits and licenses         14,071           Other miscellaneous         3,855           Depreciation         86,659           Total Operating Expenses         304,649           Operating Income (Loss)         \$ (30,568)           NONOPERATING REVENUES (EXPENSES):         Interest income         886           Gain (loss) on disposal of capital assets         600           Interest and fiscal charges         (48)           Total Nonoperating Revenues (Expenses)         1,438           Change in net position         (29,130)           Net position, January 1         1,564,174           Prior period adjustment         (2,632)	Legal and audit	6,150
Permits and licenses         14,071           Other miscellaneous         3,855           Depreciation         86,659           Total Operating Expenses         304,649           Operating Income (Loss)         \$ (30,568)           NONOPERATING REVENUES (EXPENSES):         Interest income           Gain (loss) on disposal of capital assets         600           Interest and fiscal charges         (48)           Total Nonoperating Revenues (Expenses)         1,438           Change in net position         (29,130)           Net position, January 1         1,564,174           Prior period adjustment         (2,632)	Lab fees	10,177
Other miscellaneous         3,855           Depreciation         86,659           Total Operating Expenses         304,649           Operating Income (Loss)         \$ (30,568)           NONOPERATING REVENUES (EXPENSES):         Interest income           Gain (loss) on disposal of capital assets         600           Interest and fiscal charges         (48)           Total Nonoperating Revenues (Expenses)         1,438           Change in net position         (29,130)           Net position, January 1         1,564,174           Prior period adjustment         (2,632)	Rent	6,000
Depreciation86,659Total Operating Expenses304,649Operating Income (Loss)\$ (30,568)NONOPERATING REVENUES (EXPENSES): Interest income886Gain (loss) on disposal of capital assets600Interest and fiscal charges(48)Total Nonoperating Revenues (Expenses)1,438Change in net position(29,130)Net position, January 11,564,174Prior period adjustment(2,632)	Permits and licenses	14,071
Total Operating Expenses  Operating Income (Loss)  NONOPERATING REVENUES (EXPENSES): Interest income Gain (loss) on disposal of capital assets Interest and fiscal charges Total Nonoperating Revenues (Expenses)  Change in net position  Net position, January 1  Prior period adjustment  304,649  886 630,568)  (48)  600  148)  1,438  (29,130)	Other miscellaneous	3,855
Operating Income (Loss)  NONOPERATING REVENUES (EXPENSES): Interest income Gain (loss) on disposal of capital assets Interest and fiscal charges Total Nonoperating Revenues (Expenses)  Change in net position  Net position, January 1  Prior period adjustment  \$ (30,568)  886 600 (48) (48) (1,438)  (29,130)	Depreciation	86,659_
NONOPERATING REVENUES (EXPENSES): Interest income 886 Gain (loss) on disposal of capital assets 600 Interest and fiscal charges (48) Total Nonoperating Revenues (Expenses) 1,438 Change in net position (29,130) Net position, January 1 1,564,174 Prior period adjustment (2,632)	Total Operating Expenses	304,649
Interest income 886 Gain (loss) on disposal of capital assets 600 Interest and fiscal charges (48) Total Nonoperating Revenues (Expenses) 1,438 Change in net position (29,130) Net position, January 1 1,564,174 Prior period adjustment (2,632)	Operating Income (Loss)	\$ (30,568)
Gain (loss) on disposal of capital assets Interest and fiscal charges (48) Total Nonoperating Revenues (Expenses)  Change in net position (29,130) Net position, January 1  Prior period adjustment (2,632)	NONOPERATING REVENUES (EXPENSES):	
Interest and fiscal charges Total Nonoperating Revenues (Expenses)  Change in net position  Net position, January 1  Prior period adjustment  (48)  1,438  (29,130)  (29,130)  (2,632)	Interest income	886
Total Nonoperating Revenues (Expenses)  Change in net position  Net position, January 1  Prior period adjustment  (29,130)  (29,130)  (29,130)	Gain (loss) on disposal of capital assets	600
Change in net position (29,130)  Net position, January 1 1,564,174  Prior period adjustment (2,632)	Interest and fiscal charges	(48)
Net position, January 1 1,564,174  Prior period adjustment (2,632)	Total Nonoperating Revenues (Expenses)	1,438
Prior period adjustment (2,632)	Change in net position	(29,130)
	Net position, January 1	1,564,174
Net position, December 31 \$\\ \\$ 1,532,412	Prior period adjustment	(2,632)
	Net position, December 31	\$ 1,532,412

# CITY OF CELESTE, TEXAS Statement of Cash Flows Proprietary Fund Year Ended December 31, 2018

	Enterprise Fund		
	Water & Sewer Activities		
Cash flows from operating activities:			
Cash received from customers and users	\$ 278,807		
Cash paid to suppliers	(149,654)		
Cash paid to employees	(56,870)		
Net cash provided (used) by operating activities	72,283		
Cash flows from noncapital financing activities:			
Advance from general fund	(16,250)		
Operating transfers (to) from other funds			
Net cash provided (used) for noncapital financing activities	(16,250)		
Cash flows from capital and related financing activities:			
Proceeds from sale of capital assets	600		
Acquisition and construction of capital assets	(16,750)		
Principal payments - capital lease and note payable	(3,251)		
Interest paid on debt	(891)		
Net cash provided (used) by capital and			
related financing activities	(20,292)		
Cash flows from investing activities:			
Interest on deposits	886_		
Net cash provided (used) by investing activities	886		
Net increase (decrease) in cash and cash equivalents	36,627		
Cash and cash equivalents, January 1	52,641		
Cash and cash equivalents, December 31	\$ 89,268		

(Continued)

# CITY OF CELESTE, TEXAS Statement of Cash Flows Proprietary Fund Year Ended December 31, 2018

# Reconciliation of Operating Income to Net Cash Provided (Used) by Operating Activities

	 2018
Operating income (loss)	\$ (30,568)
Adjustments to reconcile net income to net cash provided (used) by operating activities:	
Depreciation	86,659
Change in accounts receivable (net)	3,313
Change in accounts payable	12,114
Change in prepaid expenses	(181)
Change in accrued salaries and benefits	(997)
Change in customer deposits	1,413
Change in OPEB liability	749
Change in deferred inflows - related to OPEB	_
Change in deferred outflows - related to OPEB	(313)
Change in net pension liability	(905)
Change in deferred outflows - related to pensions	803
Change in deferred inflows - related to pensions	 196
Total Adjustments	 102,851
Net cash provided (used) by operating activities	\$ 72,283

# City of Celeste, Texas Notes to Financial Statements December 31, 2018

#### 1. Introduction and Summary of Significant Accounting Policies

The financial statements of the City of Celeste, Texas, collectively identified as the "City," have been prepared in conformity with generally accepted accounting principles (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles.

The accounting and reporting framework and the more significant accounting principles and practices of the City are discussed in subsequent sections of this note. The remainder of the notes are organized to provide explanations, including required disclosures, of the City's financial activities for the fiscal year ending December 31, 2018.

#### (A) Reporting Entity and Related Organizations

The City of Celeste, Texas (The City) is a political subdivision of the State of Texas and a municipal organization organized and existing under the laws of the State of Texas. The City operates under a Mayor-Council form of government and provides the following services as authorized by its charter: General Administration Services, Streets, Water and Sewer, Public Safety, and Sanitation services.

The City Council has the authority to make decisions, appoint administrators and managers, significantly influence operations; and has the primary accountability for fiscal matters. The City is not included in any other governmental "reporting entity" as defined in Section 2100, codification of Governmental Accounting and Financial Reporting Standards.

In evaluating how to define the City, for financial reporting purposes, management has considered all potential component units. The decision to include a potential component unit in the reporting entity is made by applying the criteria set forth in GASB Statements No. 14 and 39. These statements define the reporting entity as the primary government and those component units for which the primary government is financially accountable. In addition, component units may be included in the reporting entity based on the nature and significance of the relationship with the primary government, or based on being closely related or financially integrated with the primary government. Based on these criteria the City does not have any component units at December 31, 2018.

#### (B) Government-Wide and Fund Financial Statements

Government-wide financial statements

The government-wide financial statements include the statement of net position and the statement of activities. These statements report financial information for the City as a whole excluding fiduciary activities. Individual funds are not displayed but the statements distinguish governmental activities, generally supported by taxes and City general revenues, from business-type activities, generally financed in whole or in part with fees charged to external customers.

The statement of activities reports the expenses of a given function offset by program revenues directly connected with the functional program. A function is an assembly of similar activities and may include portions of a fund or summarize more than one fund to capture the expenses and program revenues associated with a distinct functional activity. Program revenues include: (1) charges for services which report fees, fines and forfeitures, and other charges to users of the City's services; (2) operating grants and contributions which finance annual operating activities including restricted investment income; and (3) capital grants and contributions which fund the acquisition, construction, or rehabilitation of capital assets and include fees to developers. These revenues are subject to externally imposed restrictions to these program uses. Taxes and other revenue sources not properly included with program revenues are reported as general revenues.

#### Fund financial statements

Fund financial statements are provided for governmental and proprietary funds. Major individual governmental funds and enterprise funds are reported in separate columns.

#### (C) Measurement Focus, Basis of Accounting, and Financial Statement Presentation

The financial statements of the City are prepared in accordance with generally accepted accounting principles (GAAP). The City's reporting entity applies all relevant Governmental Accounting Standards Board (GASB) pronouncements.

The government-wide statements report using the economic resources measurement focus and the accrual basis of accounting generally including the reclassification or elimination of internal activity (between or within funds). Proprietary fund financial statements record revenues when earned and expenses are recorded when a liability is incurred, regardless of the timing of the related cash flows. Property tax revenues are recognized in the year for which they are levied while grants are recognized when grantor eligibility requirements are met.

Governmental fund financial statements report using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized when they are both measurable and available. Available means collectible within the current period or soon enough thereafter to pay current liabilities. The City considers revenues to be available if they are collected within 60 days of the end of the fiscal year. Expenditures are recorded when the related fund liability is incurred, except for general obligation bond and capital lease principal and interest which are reported as expenditures in the year due.

Major revenue sources susceptible to accrual include: sales and use taxes, property taxes, franchise taxes, grant revenues, and investment income. In general, other revenues are recognized when cash is received.

Operating income reported in proprietary fund financial statements includes revenues and expenses related to the primary, continuing operations of the fund. Principal operating revenues for the proprietary fund are charges to customers for water and sewer sales or services. Principal operating expenses are the costs of providing goods or services and include administrative expenses and depreciation of capital assets. Other revenues and expenses are classified as non-operating in the financial statements.

When both restricted and unrestricted resources are available for use, it is the City's policy to use restricted resources first, then unrestricted resources as needed.

#### (D) Fund Types and Major Funds

Governmental Funds

The City reports the following major governmental funds:

General Fund – reports as the primary operating fund of the City. This fund is used to account for all financial resources not reported in other funds.

Proprietary Funds

The City reports the following major enterprise fund:

Water and Sewer Fund – accounts for the operating activities of the City's water and sewer utilities services.

#### (E) Assets, Liabilities, Deferred Inflows/Outflows or Resources and Net Position or Equity

#### Cash and Investments

Outstanding cash and cash equivalents at December 31, 2018, consists principally of interest bearing bank accounts. Unrestricted and restricted cash investments purchased by the City within three months of maturity are considered to be cash equivalents.

Investments, when applicable are stated at fair value within the fair value hierarchy established by generally accepted accounting principles.

#### Inventories and Prepaid Expenses

Inventories consisting of expendable supplies held for consumption in governmental funds are reported using the expenditure method. Under this method, amounts paid for these items are reported as expenditures when purchased. Inventories, when material, are recorded at cost stated on a first-in, first-out basis in the government-wide financial statements.

Prepaid expenses record payments to vendors that benefit future reporting periods and are reported on the consumption basis at cost. Prepaid expenses are similarly reported in government-wide and fund financial statements.

#### Capital Assets, Depreciation, and Amortization

The City's property, plant, equipment, and infrastructure with useful lives of more than one year are stated at historical cost, or if historical cost is not available, they are stated at estimated historical cost. These assets are comprehensively reported in the government-wide financial statements. The City maintains infrastructure asset records consistent with all other capital assets. Donated assets are stated at fair value on the date donated. The City generally capitalizes assets with a cost of \$1,000 or more as purchase and construction outlays occur and \$5,000 for road upgrades. The costs of normal maintenance and repairs that do not add to the asset value or materially extend useful lives are not capitalized. Capital assets are depreciated using the straight-line method. When capital assets are disposed, the cost and applicable accumulated depreciation are removed from the respective accounts, and the resulting gain or loss is recorded in operations.

Estimated useful lives, in years, for depreciable assets are as follows:

Buildings	30
Infrastructure	15-20
Leasehold improvements	5
Vehicles	5
Furniture, machinery, and equipment	5-10

The City has not capitalized any interest costs in the carrying value of capital assets.

#### Deferred Inflows/Outflows of Resources

In addition to assets, the statement of net position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position that applies to a future period and so will not be recognized as an outflows of resources at year-end.

In addition to liabilities, the statement of financial position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position that applies to a future period and so will not be recognized as an inflow of resources (revenue) until that time. These amounts are deferred and recognized as an inflow of resources in the period that the amounts become available.

#### Long-term Debt and Bond Discounts/Premiums

In the government-wide and proprietary financial statements, outstanding debt is reported as liabilities. Bond discounts or premiums and the difference between the reacquisition price and the net carrying value of refunded debt are capitalized and amortized over the terms of the respective bond using a method that approximates the effective interest method.

The governmental fund financial statements recognize the proceeds of debt and premiums as other financing sources of the current period. Issuance costs are reported as expenditures.

#### Pensions

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the Fiduciary Net Position of the Texas Municipal Retirement System (TMRS) and additions to/deductions from TMRS's Fiduciary Net Position have been determined on the same basis as they are reported by TMRS. For this purpose, plan contributions are recognized in the period that compensation is reported for the employee, which is when contributions are legally due. Benefit payments and refunds are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

#### Fund Equity

The City implemented GASB Statement 54 standards for the classification of fund balances in the governmental funds. The fund balances of governmental funds are defined as follows:

Non-spendable – amounts that cannot be spent either because they are in non-spendable form, such as inventory or prepaid items or because they are legally or contractually required to be maintained intact.

Restricted – amounts that can be spent only for specific purposes because of constraints that are externally imposed by creditors, grantors, contributors, or laws or regulations of other governments.

Committed – amounts that can used only for specific purposes determined by fa formal action of the City Council. The City Council is the highest level of decision making authority for the City. Commitments may be established, modified, or rescinded only through a formal resolution of the City Council.

Assigned – amounts that do not meet the criteria to be classified as restricted or committed but are intended to be used for specific purposes that have been established by the City Council.

*Unassigned* – all other spendable amounts in the general fund.

The City Council delegates the responsibility to assign funds to the Mayor, City Secretary, or other designee as determined by the Council.

When expenditures are incurred for which both restricted and unrestricted fund balance is available the City considers restricted funds to have been spent first. Similarly, committed funds are considered to have been spent first when there is a choice for the use of less restricted funds, then assigned and then unassigned funds.

#### Compensated Absences

Employees of the City are entitled to paid vacation, and paid sick leave, depending on length of service. The City's policy is to recognize the cost of compensated time off when actually paid to the employee. All employees must use their vacation time by the end of the fiscal year otherwise, it is forfeited. Accordingly, no liability for compensated absences is recorded in the financial statements.

#### (F) Risk Management

The City is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The City is a participant in the Texas Municipal League (TML) Workers' Compensation Joint Insurance Fund (WC Fund) and the Texas Municipal League Joint Self-Insurance Fund (Property-Liability Fund), a public entity risk pool operated by the Texas Municipal League Board for the benefit of individual governmental units located with Texas. The agreement provides that the trust established by TML will be self-sustaining through member premiums. The City pays annual premiums to TML for worker's compensation, general and auto liability, property damage, employee dishonesty, public official's liability, and law enforcement professional liability coverages. The City does not anticipate any material additional insurance cost assessments as a result of participation in this risk management pool. There were no reductions in insurance coverage from the prior year. Settlements have not exceeded insurance coverage during any of the past three fiscal years.

#### (G) Estimates

The preparation of financial statements in accordance with generally accepted accounted principles requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results could differ from these estimates.

#### 2. Stewardship, Compliance, and Accountability

#### Budgetary Information

The City Mayor and the City Secretary submit an annual budget to the City Council in accordance with the laws of the State of Texas. The budget is presented to the City Council for review, budget workshops are held with the various City department officials, and public hearings are held to address priorities and the allocation of resources. Prior to the beginning of the fiscal year, the City Council adopts the annual fiscal year budgets for all City operating funds. Once approved, the City Council may amend the legally adopted budget when unexpected modifications are required in estimated revenues and appropriations.

Each fund's approved budget is prepared on a detailed line item basis. Revenues are budgeted by source. Expenditures are budgeted by department and class as follows: personnel services and related fringe benefits, supplies, other services and charges, capital outlay, transfers, and debt service. Expenditures may not exceed appropriations at the department level. Within this control level, management may transfer appropriations between line items. Budget revisions and line item transfers are subject to final review by the City Council.

The budget for the operating funds are prepared on the cash and expenditure basis. Revenues are budgeted in the year receipt is expected; and expenditures, which do not include encumbrances, are budgeted in the year that the liability is to be incurred. The General Fund budget and actual required supplementary information is presented on this basis. Unexpended appropriations for annually budgeted funds lapse at fiscal year-end.

#### 3. Deposits and Investments

Custodial credit risk for deposits is the risk that in the event of a bank failure, the City's deposits may not be returned or the City will not be able to recover collateral securities in the possession of an outside party.

At the end of December 2018, bank deposits of the City of Celeste, Texas, in the amount of \$44,649 were not fully insured by Federal Deposit Insurance Corporation (FDIC) or collateralized by securities held by the City, its agent, or by pledging financial institution's trust department or agent in the name of the City.

#### 3. Deposits and Investments - continued

The City of Celeste, Texas has not formally adopted deposit and investment policies that limit the government's allowable deposits or investments and address the specific types of risk to which the government is exposed.

Investments

As of December 31, 2018, the City had no investments.

Investments Policies

Credit risk is the risk that an issuer or other counter party to an investment will not fulfill its obligations. City investing is performed in accordance with state statues.

State statues generally permit the City to invest in certificates of deposit, fully collateralized repurchase agreements, public funds investment pools, obligations of the United States of America or its agencies, direct obligations of the State of Texas or its agencies, prime domestic bankers acceptances, commercial paper, DEC registered no-load money market mutual funds, other obligations which are unconditionally guaranteed or insured by the State of Texas or the United States or its agencies and instrumentalities, and obligations of states, agencies, countries, cities and other political subdivisions having been rated as to investment quality by a nationally recognized investment rating firm and having received a rating of not less than "A" or its equivalent. During the year ended December 31, 2018, the City did not own any types of securities other than those permitted by statute.

#### 4. Receivables, Uncollectible Accounts, and Deferred Inflows of Resources

Enterprise Receivables, Uncollectible Accounts and Deferred Inflows of Resources

Significant receivables include amounts due from customers primarily for utility services. These receivables are due within one year. The Enterprise Fund reports accounts receivable net of an allowance for uncollectible accounts and revenues net of uncollectible amounts. The allowance amount is estimated using accounts receivable past due more than 60 to 90 days. Following is the detail of the Enterprise Fund receivables and the related allowance for uncollectible accounts:

Utility accounts receivable	\$ 29,828
Less: allowance for uncollectible accounts	 (5,201)
Net accounts receivable	\$ 24,627

Property Taxes Receivable, Deferred Inflows of Resources and Property Tax Calendar

The City's property tax is levied each October 1 on the assessed value listed as of the prior January 1 for all real property located with the City. Appraised values are established by the Hunt County Appraisal District at 100% of market value. As of January 1, 2018, all real property was assessed at a net taxable value of \$24,726,787.

#### 4. Receivables, Uncollectible Accounts, and Deferred Inflows of Resources - continued

The property tax rate for the year ended December 31, 2018 was .685815 per \$100 of the assessed valuation on taxable property. Following is a summary of the overall tax rate as levied by fund type:

Maintenance and operation-General Fund
Total tax rate

.685815
.685815

The property tax levy for the year ending December 31, 2018 was \$162,238.

In the governmental fund financial statements, property taxes are recorded as receivables in the appropriate fund on the tax levy date with appropriate allowances for estimated uncollectible amounts. At fiscal year-end, property tax receivables represent delinquent taxes. If delinquent taxes are not paid within 60 days of year-end, they are recorded as deferred inflows of resources.

In the government-wide financial statements, property taxes receivable and related revenue include all amounts due the City with appropriate allowances for estimated uncollectible amounts regardless of when cash is received. Over time substantially all property taxes are collected.

The City's full year property tax calendar is as follows:

October 1-Full year tax levy assessed for the current fiscal year taxes are due and payable.

January 1-Tax lien is attached to property to secure the payment of taxes, and penalty and interest as applicable.

February 1-Penalty and interest charges begin to accrue on unpaid past due taxes. July 1-Taxes become delinquent and are subject to attorney fees incurred for collection.

#### Allowance for Uncollectible Taxes

The City records an allowance for uncollectible property taxes in order to estimate the amount of taxes that will ultimately prove to be uncollectible. Management has determined that an allowance in the amount of ten percent (10%) of the total property taxes receivable in the general fund and government-wide financial statements should be adequate to provide for uncollectible property taxes. No provisions are made for uncollectible sales tax receivables or franchise tax receivables as management estimates that these amounts will be fully collectible.

#### Fines and Court Costs Receivables and Related Allowances

In the governmental fund financial statements, the City records fines and court costs receivable net of amounts estimated to be uncollectible and net of any amounts that would be due to other governmental entities as a result of collection. If fines and court costs are not paid within 60 days of years-end, they are recorded as deferred inflows of resources.

In the government-wide financial statements, the City records fines and court costs receivable net of amounts estimated to be uncollectible and net of any amounts that would be due to other governmental entities as a result of collection. Management has determined the estimate of uncollectible fines and court costs through an analysis of actual amounts collected subsequent to year end. Amounts due to other governmental entities has been determined based on distribution requirements of the State of Texas.

## 5. Capital Assets

The following is a summary of changes in capital assets for the year:

	Balance				Balance Ending	
	Beginning	Additions	Retirements	Transfers		
Governmental Activities:						
Capital assets, not being depreciated:						
Land	\$ 7,600	\$ -	\$ -	\$ -	\$ 7,600	
Construction in progress		-		-		
Total capital assets, not being depreciated	7,600	-	_	-	7,600	
Depreciable capital assets:						
Buildings and improvements	48,578	6,500	-		55,078	
Infrastructure	865,354	•	-	-	865,354	
Equipment	124,159	21,337	26,795	-	118,701	
Vehicles	80,664	-	,		80,664	
Total depreciable capital assets	1,118,755	27,837	26,795	-	1,119,797	
Less: accumulated depreciation for:						
Building/Improvements	(18,667)	(2,673)	-	-	(21,340)	
Infrastructure	(456,354)	(32,838)	-	-	(489,192)	
Equipment	(84,027)	(15,259)	21,633	_	(77,653)	
Vehicles	(58,013)	(7,073)			(65,086)	
Total accumulated depreciation	(617,061)	(57,843)	21,633		(653,271)	
Depreciable capital assets, net	501,694	(30,006)	5,162	-	466,526	
Governmental activities capital assets, net	\$ 509,294	\$ (30,006)	\$ 5,162	<b>\$</b> -	\$ 474,126	
Business-type Activities:						
Capital assets, not being depreciated:						
Land	\$ -	\$ -	\$ -	\$ -	\$ -	
Construction in progress	_	<b>.</b>	Ψ	Ψ	Ψ -	
Total capital assets, not						
being depreciated	_	_	_	_	_	
•						
Depreciable capital assets:						
Buildings and improvements	8,898	-	-	•	8,898	
Infrastructure	2,773,403	•	-	-	2,773,403	
Furniture and equipment	125,828	16,750	16,950	-	125,628	
Vehicles	9,975				9,975	
Total depreciable capital assets	2,918,104	16,750	16,950		2,917,904	
Less: accumulated depreciation for:						
Buildings and improvements	(1,656)	(596)	_	•	(2,252)	
Infrastructure	(1,241,214)	(73,443)	-	•	(1,314,657)	
Furniture and equipment	(80,891)	(11,358)	16,950	•	(75,299)	
Vehicles	(5,298)	(1,262)	-	-	(6,560)	
Total accumulated depreciation	(1,329,059)	(86,659)	16,950		(1,398,768)	
Depreciable capital assets, net	1,589,045	(69,909)	_		1,519,136	
Business-type activities capital assets, net	\$ 1,589,045	\$ (69,909)	<u>\$ -</u>		\$ 1,519,136	

#### 5. Capital Assets - continued

Depreciation expense for governmental activities and business-type activities was charged to functions as follows:

Administration	\$	3,809
Judicial		-
Public Safety		14,582
Public Works		24,951
Parks and Recreation		14,501
Water and Sewer		86,659
Total	\$ 1	44,502

#### 6. Long-term Debt

Long-term Debt Supporting Business-type Activities

Debt issued to support business-type activities is a note payable which is primarily paid from the proprietary fund detailed as follows:

Note payable to First Bank of Celeste dated September 10, 2015; due in monthly payments of \$412 through August 10, 2018; interest rate 3.75%; secured by equipment purchased. This note was paid in full during 2018.

Interest expense for business-type activities and the proprietary (water and sewer) fund was \$48 for the year.

The following is a summary of changes in debt for the year ended December 31, 2018:

	Beginning Balance		Additions Retirements		nding lance	 Within e Year	
Business-type Activities:							
Note payable	\$ 3,251	\$	-	\$	3,251	-	\$ -
Total Business-type activities debt	\$ 3,251	\$	-	\$	3,251	\$ -	\$ 
Government-wide debt	\$ 3,251	\$	-	\$	3,251	\$	\$ -

Debt Service Requirements to Maturity

The City has no future debt service requirements at December 31, 2018.

#### 7. Commitments and Contingencies

The City participates in various state and federal grant programs and contracts which are subject to financial and compliance audits by the grantors or their representatives. Audits of these programs for the year ended December 31, 2018 have not been conducted. Accordingly, the City's compliance with applicable grant and contract requirements will be established at some future date. The City expects that costs disallowed by these various awarding agencies, if any, would be minimal.

The City has entered into a contract for garbage collection services with Sanitation Solutions. During fiscal year 2018, the City spent \$68,729 on garbage collection services.

#### 8. Economic Dependence

City operations are funded by taxes and revenues provided by the residents of the City of Celeste, Texas. Accordingly, the City is economically dependent on the property values and local economy of City of Celeste, Texas and the surrounding area.

#### 9. Defined Benefit Pension Plan

#### Plan Description

The City of Celeste, Texas participates as one of 883 plans in the nontraditional, joint contributory, hybrid defined benefit pension plan administered by the Texas Municipal Retirement System (TMRS). TMRS is an agency created by the State of Texas and administered in accordance with the TMRS Act, Subtitle G, Title 8, Texas Government Code (the TMRS Act) as an agent multiple-employer retirement system for municipal employees in the State of Texas. The TMRS Act places the general administration and management of the System with a six-member Board of Trustees. Although the Governor, with the advice and consent of the Senate, appoints the Board, TMRS is not fiscally dependent on the State of Texas. TMRS's defined benefit pension plan is a tax-qualified plan under Section 401 (a) of the Internal Revenue Code. TMRS issues a publicly available comprehensive annual financial report (CAFR) that can be obtained at <a href="https://www.tmrs.com">www.tmrs.com</a>.

All eligible employees of the city are required to participate in TMRS.

#### Benefits Provided

TMRS provides retirement, disability, and death benefits. Benefit provisions are adopted by the governing body of the city, within the options available in the state statutes governing TMRS. At retirement, the benefit is calculated as if the sum of the employee's contributions, with interest, and the city-financed monetary credits with interest were used to purchase an annuity. Members may choose to receive their retirement benefit in one of seven payments options. Members may also choose to receive a portion of their benefit as a Partial Lump Sum Distribution in an amount equal to 12, 24, or 36 monthly payments, which cannot exceed 75% of the member's deposits and interest.

#### 9. Defined Benefit Pension Plan - continued

The plan provisions are adopted by the governing body of the City, within the options available in the state statutes governing TMRS. Plan provisions for the City were as follows:

Employee deposit rate	5%
Matching ratio (city to employee)	1 to 1
Years required for vesting	5
Service retirement eligibility	
(expressed as age/years of service)	60/5,0/20
Updated service credit	0%
Annuity increase (to retirees)	0% of CPI

#### Employees covered by benefit terms

At the December 31, 2017 valuation and measurement date, the following employees were covered by the benefit terms:

Inactive employees or beneficiaries currently receiving benefits	1
Inactive employees entitled to but not yet receiving benefits	7
Active employees	_4
	<u>12</u>

#### **Contributions**

The contribution rates for employees in TMRS are either 5%, 6%, or 7% of employee gross earnings, and the city matching percentages are either 100%, 150%, or 200%, both as adopted by the governing body of the city. Under the state law governing TMRS, the contribution rate for each city is determined annually by the actuary, using the Entry Age Normal (EAN) actuarial cost method. The actuarially determined rate is the estimated amount necessary to finance the cost of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability.

Employees for the City of Celeste, Texas were required to contribute 5% of their annual gross earnings during the fiscal year. The contribution rates for the City of Celeste, Texas were 7.44% and 6.84% in calendar years 2017 and 2018, respectively. The city's contributions to TMRS for the year ended December 31, 2018, were \$6,047, and were equal to the required contributions.

#### Net Pension Liability

The city's Net Pension Liability (NPL) was measured as of December 31, 2017, and the Total Pension Liability (TPL) used to calculate the Net Pension Liability was determined by an actuarial valuation as of that date.

#### 9. Defined Benefit Pension Plan - continued

Actuarial assumptions:

The Total Pension Liability in the December 31, 2017 actuarial valuation was determined using the following actuarial assumptions:

Inflation 2.5% per year Overall payroll growth 3.0% per year

Investment Rate of Return 6.75%, net of pension plan investment expense, including inflation

Salary increases were based on a service-related table. Mortality rates for active members, retirees, and beneficiaries were based on the gender-distinct RP2000 Combined Healthy Mortality Table, with Blue Collar Adjustments, with male rates multiplied by 109% and female rates multiplied by 103%. The rates are projected on a fully generational basis by scale BB to account for future mortality improvements. For disabled annuitants, the gender-distinct RP2000 Combined Healthy Mortality Tables with Blue Collar Adjustment are used with males rates multiplied by 109% and female rates multiplied by 103% with a 3- year set-forward for both males and females. In addition, a 3% minimum mortality rate is applied to reflect the impairment for younger members who become disabled. The rates are projected on a fully generational basis by scale BB to account for future mortality improvements subject to the 3% floor.

The actuarial assumptions were developed primarily from the actuarial investigation of the experience of TMRS over the four year period from December 31, 2010 to December 31, 2014. They were adopted in 2015 and first used in the December 31, 2015 actuarial valuation. The post-retirement mortality assumption for healthy annuitants and Annuity Purchase Rate (APRs) are based on the Mortality Experience Investigation Study covering 2009 through 2011 and dated December 31, 2013. In conjunction with these changes first used in the December 31, 2013 valuation, the System adopted the Entry Age Normal actuarial cost method and a one-time change to the amortization policy. Plan assets are managed on a total return basis with an emphasis on both capital appreciation as well as the production of income, in order to satisfy the short-term and long-term funding needs of TMRS.

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. In determining their best estimate of recommended investment return assumption under the various alternative asset allocation portfolios, GRS focused on the area between (1) arithmetic mean (aggressive) without an adjustment for time (conservative) and (2) the geometric mean (conservative) with an adjustment for time (aggressive).

#### 9. Defined Benefit Pension Plan - continued

The target allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the table on the following table:

Long	-Term	Expe	hato	Real
LUILE	* I CI III	エンスロビ	cicu	IXCAL

Asset Class	Target Allocation	Rate of Return (Arithmetic)
Domestic Equity	17.50%	4.55%
International Equity	17.50%	6.35%
Core Fixed Income	10.00%	1.00%
Non-Core Fixed Income	20.00%	3.90%
Real Return	10.00%	3.80%
Real Estate	10.00%	4.50%
Absolute Return	10.00%	3.75%
Private Equity	5.00%	7.50%
Total	100.00%	

#### Discount Rate

The discount rate used to measure the Total Pension Liability was 6.75%. The projection of cash flows used to determine the discount rate assumed that employee and employer contributions will be made at the rates specified in statute. Based on that assumption, the pension plan's Fiduciary Net Position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the Total Pension Liability.

#### Changes in the Net Pension Liability

			Increase (	(Decrease)		
	Total Pe	nsion Liability	Plan Fiducia	ry Net Position	Net Per	sion Liability
Balance at 12/31/2016	\$	105,414	\$	46,124	\$	59,290
Changes for the year						
Service cost		7,628				7,628
Interest		7,247				7,247
Change of benefit terms		-				-
Difference between expected and actual experience		1,092				1,092
Changes of assumptions		-				-
Contributions - employer				7,605		(7,605)
Contributions - employee				5,112		(5,112)
Net investment income				6,405		(6,405)
Benefit payments, including refunds of employee contributions		(3,740)		(3,740)		•
Administrative expense				(33)		33
Other changes				(2)		2
Net changes	\$	12,227	\$	15,347	\$	(3,120)
Balance at 12/31/2017	\$	117,641	\$	61,471	\$	56,170

#### 9. Defined Benefit Pension Plan - continued

Sensitivity of the net pension liability to changes in the discount rate

The following presents the net pension liability of the City, calculated using the discount rate of 6.75%, as well as what the City's net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (5.75%) or 1-percentage-point higher (7.75%) than the current rate:

	Decrease in t Rate (5.75%)	Dis	scount Rate (6.75%)	1%	Increase in Discount Rate (7.75%)
City's net pension liability	\$ 71,024	\$	56,170	\$	43,784

Pension Plan Fiduciary Net Position

Detailed information about the pension plan's Fiduciary Net Position is available in a separately-issued TMRS financial report. That report may be obtained on the Internet at <a href="https://www.tmrs.com">www.tmrs.com</a>.

Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

For the year ended December 31, 2018, the city recognized pension expense of \$6,195.

At December 31, 2018, the city reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

Differences between expected and actual economic experience
Changes in actuarial assumptions
Difference between projected and actual investment earnings
Contributions subsequent to the measurement date
Total

ed Outflows esources	Def	erred Inflows of Resources
\$ 598	\$	481
		1,793
 6,047		
\$ 6,645	\$	2,274

\$6,047 reported as deferred outflows of resources related to pensions resulting from contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability for the year ending December 31, 2019. Other amounts reported as deferred outflows and inflows of resources related to pensions will be recognized in pension expense as follows:

Year ended Dec 31:				
2019	\$	(185)		
2020		(171)		
2021		(660)		
2022		(660)		
2023		-		
Thereafter				
Total	\$	(1,676)		
20				

#### 10. Postemployment Benefits Other Than Pensions (OPEB)

Plan description - The City maintains a single-employer defined benefit group-term life insurance plan known as the TMRS Supplemental Death Benefits Fund ("SDBF"). The plan is administered by the Texas Municipal Retirement System ("TMRS"). This is a voluntary program in which the City elected, by ordinance, to provide group-term life insurance coverage for their active members, including retirees. As the SDBF covers both active and retiree participants, with no segregation of assets, the SDBF is considered to be an unfunded OPEB plan (i.e. no assets are accumulated in a trust that meets the criteria in paragraph 4 of GASB Statement No. 75, Accounting and Financial Reporting for Post-Employment Benefits Other Than Pensions).

Benefits provided - The death benefit for active employees provides a lump-sum payment approximately equal to the employee's annual salary (calculated based on the employee's actual earnings, for the 12 month period preceding the month of death). The death benefit for retirees is considered an other postemployment benefit ("OPEB") and is a fixed amount of \$7,500.

#### Employees Covered by Benefit Terms

At the December 31, 2017 actuarial valuation and measurement date, the following employees were covered by the benefit terms:

Inactive employees or beneficiaries currently receiving benefits	1
Inactive employees entitled to but not yet receiving benefits	2
Active employees	4
Total	7

#### **Contributions**

The City contributes to the SDBF at a contractually required rate as determined by an annual actuarial valuation. The rate is equal to the cost of providing one-year term life insurance. The funding policy for the SDBF program is to assure that adequate resources are available to meet all death benefit payments for the upcoming year; the intent is not to prefund retiree term life insurance during employees' entire careers.

The City's SDBF contribution rates for all covered employees of the City in calendar years 2018 and 2017 were .20% and .26% respectively. The City's contributions for all covered employees to the TMRS SDBF for the years ended December 31, 2017 and December 31, 2018, were \$204 and \$230, respectively which equaled the required contributions for each year. The employee contribution rate was 0.02% (\$20) and 0.03% (\$23) of covered payroll in calendar years 2018 and 2017 respectively.

#### **Total OPEB Liability**

The City's total OPEB liability (TOL) of \$11,661 was measured as of December 31, 2017 and was determined by an actuarial valuation as of that date.

#### 10. Postemployment Benefits Other Than Pensions (OPEB) - continued

Actuarial Assumptions and other inputs:

The total OPEB liability in the December 31, 2017 actuarial valuation was determined using the following actuarial assumptions and other inputs:

Inflation 2.5% per year

Salary Increase 3.5% to 10.5% per year, including inflation

Discount Rate 3.31%
Retirees Share of Benefit Costs \$ none

Salary increases are assumed to occur once a year and are assumed to increase by a graduated service-based scale ranging from 10.50% for employees with one year of service to 3.50% for employees with 25 or more years of service.

Mortality rates for service retirees were based on the Gender-distinct RP2000 Combined Healthy Mortality Tables with Blue Collar Adjustment with male rates multiplied by 109% and female rates multiplied by 103%. The service retiree rates were projected on a fully generational basis by scale BB to account for future mortality improvements.

For disabled retirees, the gender-distinct RP2000 Combined Mortality Tables with Blue Collar Adjustment were used with male rates multiplied by 109% and female rates multiplied by 103% with a 3-year set-forward for both males and females. The disabled retiree rates were projected on a fully generational basis by scale BB to account for future mortality improvements subject to the 3% floor.

The actuarial assumptions were developed primarily from the actuarial investigation of the experience of TMRS over the four year period from December 31, 2010 to December 31, 2014. They were adopted in 2015 and first used in the December 31, 2015 actuarial valuation. The post-retirement mortality assumption for healthy annuitants and Annuity Purchase Rate (APRs) are based on the Mortality Experience Investigation Study covering 2009 through 2011 and dated December 31, 2013.

The applicable discount rate for an unfunded OPEB plan under GASB No. 75 is based on the Fidelity Index's "20-Year Municipal GO AA Index" rate as of the measurement date.

#### 10. Postemployment Benefits Other Than Pensions (OPEB) - continued

#### Changes in the Total OPEB Liability

	 al OPEB iability
Balance at 12/31/16	\$ 9,281
Changes for the year:	
Service cost	971
Interest on total OPEB liability	369
Change in benefit terms	-
Differences between expected & actual experience	-
Changes in assumptions and other inputs	1,060
Benefit payments*	(20)
Other charges	 
Net changes	\$ 2,380
Balance at 12/31/17	\$ 11,661

<sup>\*</sup>Due to the SBDF being considered an unfunded OPEB plan under GASB Statement No. 75, benefit payments are treated as being equal to the employer's yearly contribution for retirees.

The SDBF does not incur TMRS Administrative Expenses. The City is charged and the administrative expenses are paid through the TMRS Defined Benefit Pension Plan recorded under GASB Statement No. 68.

#### Sensitivity of the Total OPEB Liability to Changes in the Discount Rate

The following presents the total OPEB liability of the City, calculated using the discount rate of 3.31%, as well as what the City's total OPEB liability would be if it were calculated using a discount rate that is 1-percentage-point lower (2.31%) or 1-percentage-point higher (4.31%) than the current rate:

	1 % Decrease (2.31%)	Discount Rate (3.31%)	1% Increase (4.31%)
Total OPEB liability	\$ 14,331	\$ 11,661	\$ 9,576

#### 10. Postemployment Benefits Other Than Pensions (OPEB) - continued

### Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

For the year ended December 31, 2018, the City recognized OPEB expense of \$2,400. At year-end, the City reported deferred outflows of resources related to OPEB from the following sources:

	De	eferred
	Out	flows of
	Re	sources
Differences between expected and actual experience	\$	-
Changes in assumptions and other inputs		849
Contributions made subsequent to measurement date		230
Total	\$	1,079

\$230 reported as deferred outflows of resources related to OPEB resulting from contributions subsequent to the measurement date will be recognized as a reduction of the total OPEB liability for the year ending December 31, 2019. Other amounts reported as deferred outflows of resources related to OPEB will be recognized in pension expense as follows:

Year ended December 31:				
2019	\$	211		
2020		211		
2021		211		
2022		211		
2023		5		
Thereafter				
Total	\$	849		

#### 11. Balances and Transfers/Payments within the Reporting Entity

#### Receivables and Payables

Generally, outstanding balances between funds reported as "due to/from other funds" in the governmental fund financial statements include outstanding charges by one fund to another for services of goods, and other miscellaneous receivables/payables between funds. Activity between funds that are representative of lending/borrowing arrangements that are outstanding at the end of the fiscal year are described as "due to/from other funds" (i.e., the current portion of interfund loans) or "advances to/from other funds" (i.e., the non-current portion of interfund loans).

#### 11. Balances and Transfers/Payments within the Reporting Entity-continued

The following is a summary of advances to/from other funds that are not expected to be repaid within one year:

	Advance to other funds		Advance from other funds			
General Fund	\$	33,750	\$	-		
Water and Sewer Fund				33,750		
Total	\$	33,750	\$	33,750		

The amount of \$33,750 represents an advance to the water and sewer fund for repairs and maintenance to the water towers.

#### Transfers and Payments

Transfers and payments within the reporting entity are substantially for the purposes of funding capital projects and asset acquisitions, or maintaining debt service on a routine basis. Resources are accumulated in a fund to support and simplify the administration of various projects or programs.

The government-wide statement of activities eliminates transfers reported within governmental activities. During 2018, there were no transfers between the General Fund and the Water and Sewer Fund.

#### 12. Implementation of New Accounting Standard

In accordance with new OPEB reporting guidance established by the Governmental Accounting Standards Board (GASB), the City adopted the provisions of GASB Statement No. 75, Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions. The adoption of this new standard required a prior period adjustment to opening equity in business-type activities and the water and sewer fund in the amount of (\$2,632). It also required an adjustment to opening equity in governmental activities in amount of (\$6,445).

#### 13. Subsequent Event

Subsequent to year-end, the City was awarded a Community Development Block Grant in the amount of \$275,000 for water and sewer improvements.



# CITY OF CELESTE, TEXAS Budgetary Comparison Schedule General Fund Year Ended December 31, 2018

	Original Final			Variance with Final Budget Favorable		
	Budget	Budget	Actual	(Unfavorable)		
REVENUES:						
Ad valorem taxes and related penalties and interest	\$ 125,500	\$ 125,500	\$ 161,313	\$ 35,813		
Franchise taxes and fees	40,000	40,000	44,388	4,388		
Sales taxes	74,000	74,000	69,543	(4,457)		
Sanitation services	74,000	74,000	83,022	9,022		
Judicial fees and fines	65,000	65,000	32,050	(32,950)		
Rents	6,000	6,000	6,000	-		
Miscellaneous	4,748	4,748	16,599	11,851		
Total Revenues	389,248	389,248	412,915	23,667		
EXPENDITURES:						
Current:						
Administration	114,520	114,520	102,100	12,420		
Judicial	31,000	31,000	11,128	19,872		
Public safety	108,300	108,300	52,416	55,884		
Sanitation	75,000	75,000	68,729	6,271		
Public works	93,528	93,528	120,004	(26,476)		
Parks and recreation	2,400	2,400	5,933	(3,533)		
Capital outlay	-	_	27,837	(27,837)		
Total Expenditures	424,748	424,748	388,147	36,601		
Excess (deficiency) of revenues over (under)						
expenditures	(35,500)	(35,500)	24,768	60,268		
OTHER FINANCING SOURCES (USES):						
Operating transfers in (out)	-	-	_	-		
Proceeds from sale of capital assets	-	-	4,625			
Total Other Financing Sources (Uses)			4,625	-		
Excess (deficiency) of revenues over (under)						
expenditures and other uses	(35,500)	(35,500)	29,393	60,268		
Fund balance, January 1	580,260	580,260	635,099	_		
Fund balance, December 31	\$ 544,760	\$ 544,760	\$ 664,492	\$ 60,268		

### City of Celeste, Texas Schedule of Changes in Net Pension Liability and Related Ratios Last 10 Fiscal Years (will ultimately be displayed)

	2017	2016	2015	2014
Total Pension Liability				
Service cost	\$ 7,628	\$ 8,703	\$ 6,840	\$ 6,329
Interest (on the Total Pension Liability)	7,247	6,781	6,113	6,093
Changes of benefit terms	· -	-	•	· -
Difference between expected and actual experience	1,092	(1,615)	1,548	(5,891)
Change in assumptions	•	•	4,129	-
Benefit payments, including refunds of employee contributions	(3,740)	(9,118)	(3,740)	(9,284)
Net Change in Total Pension Liability	12,227	4,751	14,890	(2,753)
Total Pension Liability - Beginning	105,414	100,663	85,773	88,526
Total Pension Liability - Ending	\$117,641	\$105,414	\$100,663	\$ 85,773
Plan Fiduciary Net Position				
Contributions - employer	\$ 7,605	\$ 10,664	\$ 6,495	\$ 2,877
Contributions - employee	5,112	5,905	5,402	2,659
Net investment income	6,405	2,453	41	1,724
Benefit payments, including refunds of employee contributions	(3,740)	(9,118)	(3,740)	(9,284)
Administrative expense	(33)	(28)	(25)	(18)
Other	(2)	(1)	(1)	(1)
Net Change in Plan Fiduciary Net Position	15,347	9,875	8,172	(2,043)
Plan Fiduciary Net Position - Beginning	46,124	36,249	28,077	30,120
Plan Fiduciary Net Position - Ending	\$ 61,471	\$ 46,124	\$ 36,249	\$ 28,077
Net Pension Liability - Ending	\$ 56,170	\$ 59,290	\$ 64,414	\$ 57,696
Plan Fiduciary Net Position as a Percentage of Total Pension				
Liability	52.25%	43.76%	36.01%	32.73%
Covered Employee Payroll	\$102,248	\$118,094	\$108,050	\$ 53,186
Net Pension Liability as a Percentage of Covered Employee Payroll	54.94%	50.21%	59.61%	108.48%

### City of Celeste, Texas Schedule of Contributions Last 10 Fiscal Years (will ultimately be displayed)

	 2018	2017	 2016	 2015
Actuarially determined contribution	\$ 6,047	\$ 7,607	\$ 10,808	\$ 6,652
Contributions in relation to the actuarially determined	 6,047	 7,607	 10,808	 6,652
Contribution deficiency (excess)	\$ •	\$ 	\$ 	\$ 
Covered employee payroll	\$ 88,407	\$ 102,248	\$ 118,093	\$ 108,065
Contributions as a percentage of covered employee payroll	6.84%	7.44%	9.15%	6.16%

Schedule Notes: Valuation Date:

Notes

Actuarially determined contribution rates are calculated as of December 31

and become effective in January 13 months later.

Methods and Assumptions Used to Determine Contribution Rates:

Actuarial Cost Method

Entry Age Normal

Amortization Method

Level Percentage of Payroll, Closed

Remaining Amortization Period 16 years

10 Years 10 Year 2.50%

Asset Valuation Method

10 Year smoothed market; 15% soft corridor

Inflation
Salary Increases

3.50% to 10.5% including inflation

Investment Rate of Return

6.75%

Retirement Age

Experience-based table of rates that are specific to the City's plan of benefits.

Last updates for the 2015 valuation pursuant to an experience study of the

period 2010-2014

Mortality

RP2000 Combined Mortality Table with Blue Collar Adjustment with males rates multiplied by 109% and female rates multiplied by 103% and projected

on a fully generational basis with scale BB

Other Information:

Notes

There were no benefit changes during the year,

### City of Celeste, Texas Schedule of Changes in Total OPEB Liability and Related Ratios Last 10 Fiscal Years (will ultimately be displayed)

Actuarial Valuation & Measurement Date, December 31,	2017
Total OPEB Liability	
Service cost	\$ 971
Interest on the total OPEB liability	369
Changes of benefit terms	-
Difference between expected and actual experience	•
Changes in assumptions or other inputs	1,060
Benefit payments *	(20)
Net Change in Total OPEB Liability	2,380
Total OPEB Liability - Beginning	9,281
Total OPEB Liability - Ending	<u>\$ 11,661</u>
Covered Payroll	\$ 102,248
Total OPEB Liability as a Percentage of Covered Payroll	11.40%
Required contribution	\$ 204
Actual contribution	204
Difference	\$ -
Schedule Notes: Plan information:	
Single-employer unfunded OPEB plan	There are no assets accumulated in a trust that meets the criteria in GASB Statement No. 75 paragraph 4 to pay related benefits.
Actuarial Valuation & Measurement Date:	December 31
Significant actuarial assumptions used to measure the total OPEB liability:	
Inflation	2.50%
Salary Increases	3.50% to 10.5%, including inflation
Discount Rate	3.31% (Based on Fidelity Index's "20-year Municipal GO AA Index" rate as of 12/31/17)
Retirees' Share of Benefit-related Costs	\$0
Administrative expenses	All administrative expenses are paid through the Pension Trust and accounted for under reporting requirements under GASB Statement No. 68.
Mortality - Service Retirees	RP2000 Combined Mortality Table with Blue Collar Adjustment with male rates multiplied by 109% and female rates multiplied by 103% and projected on a fully generational basis with scale BB.
Mortality - Disabled Retirees	RP2000 Combined Mortality Table with Blue Collar Adjustment with male rates multiplied by 109% and female rates multiplied by 103% with a 3 year set-forward for both males and females. The rates are projected on a fully generational basis with scale BB to account for future mortality improvements subject to the 3% floor.

<sup>\*</sup> Due to the SDBF being considered an unfunded OPEB plan under GASB 75, benefit payments are treated as being equal to the employer's yearly contributions for retirees.

This schedule is presented to illustrate the requirements to show information for 10 years. Future years will be provided as the information becomes available.

## SUPPLEMENTARY SCHEDULES (UNAUDITED)

## CITY OF CELESTE, TEXAS SCHEDULE OF REAL ESTATE TAXES RECEIVABLE YEAR ENDED DECEMBER 31, 2018 (Unaudited)

Tax Roll Year	Fiscal Year Ended December 31	Outstanding Balance 12/31/18		
2018	2018	\$	89,246	
2017	2017		6,652	
2016	2016		2,412	
2015	2015		2,027	
2014	2014		1,761	
2013	2013		1,405	
2012	2012		936	
2011	2011		741	
2010	2010		703	
2009	2009		543	
	2008 and prior		3,670	
	Allowance for uncollectible tax		(11,010)	
	Real estate taxes receivable, net	\$	99,086	

### CITY OF CELESTE, TEXAS HISTORICAL SCHEDULE OF ASSESSED PROPERTY VALUATION YEAR ENDED DECEMBER 31, 2018 (Unaudited)

Tax Roll Year	Fiscal Year Ended December 31	Net Taxable Valuation		
2018	2018	24,726,787		
2017	2017	21,056,909		
2016	2016	20,406,918		
2015	2015	18,867,895		
2014	2014	18,322,300		
2013	2013	17,336,871		
2012	2012	17,463,495		
2011	2011	17,361,630		
2010	2010	17,255,651		
2009	2009	16,988,456		

## CITY OF CELESTE, TEXAS HISTORICAL SCHEDULE OF PROPERTY TAX RATES YEAR ENDED DECEMBER 31, 2018 (Unaudited)

Tax Roll Year	Fiscal Year Ended December 31	Tax Rates
2018	2018	0.685815
2017	2017	0.738944
2016	2016	0.711670
2015	2015	0.711670
2014	2014	0.725140
2013	2013	0.730283
2012	2012	0.735141
2011	2011	0.683050
2010	2010	0.628956
2009	2009	0.640000